

**Leeds  
Safe Roads  
Vision Zero  
2040**

**Vision  
Zero  
Action  
Plan  
2022-25**





# About this version of the Leeds Safe Roads Vision Zero 2040 Action Plan 2022-25

**This Action Plan accompanies the Leeds Safe Roads Vision Zero 2040 strategy that was adopted in September 2022. This document was developed in collaboration with the Leeds Safe Roads Partnership. It is based on our collective experience and understanding, and it sets out our actions until 2025.**

We will update the Vision Zero Action Plan every three years to make sure our work is relevant. We will publish a new strategy around 2030.

## How Vision Zero supports the Leeds Transport Strategy

The Leeds Transport Strategy's aim is for Leeds to be a city where you don't need a car. Eliminating fatal and serious injuries will help to achieve this. Safe Roads Vision Zero 2040 Strategy thus supports the Leeds Transport Strategy. Both action plans will be implemented in parallel. Actions around objectives such as mode shift, infrastructure for active travel, 'School Streets' and Streetspace reallocation are covered by the Transport Strategy Action Plan. This Vision Zero Action Plan focuses on objectives that directly support the goal of eliminating deaths and serious injuries.

## How to get in touch

If you would like to get in touch and find out more about the work we do, there are a number of ways to do so.

**Email us:**  
[visionzero@leeds.gov.uk](mailto:visionzero@leeds.gov.uk)

**Write to us:**  
Influencing Travel Behaviour  
Highways and Transportation  
8th Floor East  
Merrion House  
Merrion Way  
Leeds  
LS2 8BB

**Website:**  
[leeds.gov.uk/visionzero](https://leeds.gov.uk/visionzero)

**Subscribe to our blog:**  
[connecting-leeds.com](https://connecting-leeds.com)

**Subscribe to newsletters:**  
[Connecting Leeds](#)  
[The Commuter newsletter](#)

**Follow us on social media:**  
[@connectingleeds](#)

## Other formats available

If you would like a copy in a different format (e.g. large print, braille, audio or in another language), please contact us at [visionzero@leeds.gov.uk](mailto:visionzero@leeds.gov.uk) or by telephoning 0113 378 7306.

# Action Plan 2022 - 2025

| Action | Deliverable  | Status       | Funding  | Timeframe               | Partners            |
|--------|--|--------------|--|-------------------------|---------------------|
| VZ1    | Publish an annual report to record progress against the strategy aims and actions.   | New          | Staff cost   | 2023 then ongoing       | LSRP<br>WYSR        |
| VZ2    | Establish a Vision Zero Expert Panel to share information, learn from best practice and inform our actions. The panel will meet at least every six months.   | New          | Staff cost   | 2022                    | LSRP                |
| VZ3    | Respond to policy and other consultations locally, regionally and nationally to incorporate Vision Zero principles.  | New approach | Staff cost   | Ongoing                 | LCC                 |
| FUND1  | Develop a revised approach to ranking road safety infrastructure interventions eligible for CRSTS funding to ensure those with greatest benefit are prioritised.                                       | New approach | Staff cost   | FY 2023/24              | LCC                 |
| FUND2  | In partnership, explore funding opportunities to identify gaps in post-collision care/support services for victims and their families and emergency services staff in Leeds and West Yorkshire.        | New          | West Yorkshire Mayor's Safer Community Fund<br>Road Safety Trust<br>Other external grant funding | FY 2023/24 then ongoing | LCC<br>WYSR<br>WYCA |
| FUND3  | Request that West Yorkshire Safe Roads Partnership adopts a data driven, evidence-based approach to prioritise funded interventions that are most effective at eliminating serious and fatal injuries. | New approach | WYSR   | Ongoing                 | LCC<br>WYSR         |

| Action | Deliverable  | Status       | Funding                              | Timeframe                             | Partners                           |
|--------|--|--------------|--------------------------------------|---------------------------------------|------------------------------------|
| CON1   | Officer(s) from council's Influencing Travel Behaviour road safety team to attend all Community Committees at least once every 12 months.  | New          | Staff cost                           | 2023 then ongoing                     | LCC<br>Community Councils          |
| CON2   | Engage with organisations that represent road-users who are more likely to be harmed by traffic and organisations that help victims affected by road injury and death, ensuring diversity and equality in our approach, to identify and reduce risks and hazards, deliver education and awareness-raising activities.  | New approach | Staff cost                           | 2022 quarterly, 6-monthly or annually | LSRP                               |
| DAT1   | Publish collision data annually on the council's website and on Data Mill North; provide links to other datasets monthly/quarterly.  | New approach | Staff cost                           | Ongoing                               | WYP<br>LCC                         |
| DAT2   | Within 3 years, carry out in-depth analysis to understand: <ul style="list-style-type: none"> <li>more about correlations between crashes that result in serious harm and all those involved, injured or not</li> <li>who is speeding, not wearing seatbelts, using mobile phones, drink/drug driving</li> <li>the emergence of casualties involving vehicles such as e-scooters, quad bikes and other micromobility modes</li> <li>correlations between injury risk and socio-economic demographics such as access to or ownership of cars</li> </ul> | New          | Staff cost<br>External grant funding | 2022 - 2025                           | LSRP<br>Leeds Universities<br>WYSR |
| COMM1  | Set up a Leeds Safe Roads Partnership Communications working group in 2023 to coordinate communications about: <ul style="list-style-type: none"> <li>the outcomes of police operations to raise awareness and deter dangerous driving behaviours</li> <li>changes to legislation and the Highway Code, relevant consultations</li> <li>national, regional and local road safety events and campaigns</li> </ul>   | New          | Staff cost                           | 2023 then ongoing                     | LSRP                               |
| COMM2  | Launch a dedicated Leeds Safe Roads website to communicate and outline responsibilities for addressing road danger in Leeds, publish data and provide an improved facility for people to suggest road safety improvements.   | New          | LCC revenue                          | FY 2023-24                            | LCC                                |

| Action       | Deliverable   | Status       | Funding                   | Timeframe               | Partners                    |
|--------------|---|--------------|---------------------------|-------------------------|-----------------------------|
| <b>COMM3</b> | Review the process then publicise and signpost people about how to make requests for/report: <ul style="list-style-type: none"> <li>• where speeding occurs</li> <li>• new pedestrian crossings</li> <li>• speed limit reviews</li> <li>• safety cameras</li> <li>• speed limit signs</li> <li>• school crossing patrols</li> <li>• maintenance</li> <li>• light-touch infrastructure – wand orcas etc</li> <li>• enforcement</li> <li>• nuisance / obstructive parking</li> <li>• dangerous junctions and other sites</li> </ul> | New approach | Staff cost                | Ongoing                 | LCC                         |
| <b>COMM4</b> | Prepare a community guide about how to deal with local speed problems.  | New approach | Staff cost                | 2023                    | LCC<br>WYP                  |
| <b>COMM5</b> | Increase followers/subscribers of the Connecting Leeds blog, Commuter newsletter and social media platform by 5% each year to widen our reach.  | New          | Staff cost                | Ongoing                 | LSRP                        |
| <b>COMM6</b> | Within the next 2 years develop communications campaigns to raise awareness of and grow reach of: <ul style="list-style-type: none"> <li>• support services available to victims and their families and emergency services staff.</li> <li>• safe vehicle messages to professional drivers and fleet operators.</li> <li>• preventative technology such as 'black boxes'</li> </ul>   | New approach | Staff cost<br>LCC revenue | FY 2023/24 then ongoing | LSRP                        |
| <b>COMM7</b> | Develop Vision Zero kitemark or programme in partnership with WYSR to encourage and recognise best practice in safe road behaviours and design.   | New          | Staff cost                | 2024                    | LCC<br>WYSR                 |
| <b>EDU1</b>  | Set up quarterly meetings of the Leeds Safe Roads Partnership Education Delivery Group to: <ul style="list-style-type: none"> <li>• coordinate delivery of road safety education and training by LCC and partners</li> <li>• identify ways to integrate safe and sustainable travel training into the curriculum</li> <li>• promote driver, motorcyclist and rider training programmes.</li> </ul>  | New approach | Staff cost                | 2022 then ongoing       | LSRP<br>BHS<br>WYCA<br>WYSR |

| Action      | Deliverable   | Status       | Funding                    | Timeframe                                 | Partners                     |
|-------------|---|--------------|----------------------------|---|------------------------------|
| <b>EDU2</b> | Increase delivery of cycle lessons to adults and children.  | New          | Revenue cost               | 2022/23                                   | LCC                          |
| <b>EDU3</b> | Increase the number of, and expand the reach of, local, regional and national road safety events and campaigns by working in partnership with stakeholders.   | New approach | Staff cost<br>Revenue cost | Ongoing                                   | LSRP<br>DVSA<br>LCC<br>Other |
| <b>EDU4</b> | In a trauma-informed way, draw on the experiences of victims and their families and all others affected to support behaviour change and post-collision learning and consider how these might support wider communications plan and education.                       | New approach | Staff costs                | 2023/24                                   | LSRP<br>Victims              |
| <b>EDU5</b> | Develop a programme with partners in health and WYP to educate local champions in communities, schools, nurseries and children's centres about child car seat legislation (including car-seat fitting sessions) and deliver at least 4 sessions per year from 2023. | New approach | Staff cost                 | 2023                                      | LSRP<br>WYSR                 |
| <b>ENF1</b> | Identify who is causing harm, develop and deliver data-led police enforcement operations to tackle dangerous and anti-social behaviours, including the 'fatal five', and stolen vehicle offences.   | New approach | LCC Revenue funding<br>WYP | Ongoing                                   | LSRP                         |
| <b>ENF2</b> | Trial data-led enforcement on identified: <ul style="list-style-type: none"> <li>• rural roads</li> <li>• 20mph zones</li> </ul>  | New approach | Operational cost           | 2023                                      | WYP<br>LCC                   |
| <b>ENF3</b> | Increase the number of submissions to Operation SNAP to report dangerous driving by 5% each year.   | New          | Staff costs                | Ongoing                                   | LCC<br>WYP                   |
| <b>ENF4</b> | Each year, deliver at least 4 'Close Pass' initiatives with WYP targeting: <ul style="list-style-type: none"> <li>• drivers passing horse-riders</li> <li>• drivers passing cyclists.</li> </ul>  | New approach | Staff cost                 | Ongoing annual programme in Spring/summer | WYP<br>BHS<br>LCC            |
| <b>BEH1</b> | With WYP and WYSR, incorporate careless driving to create a 'Fatal Five' road traffic offences, communicate this change and adapt operations accordingly.   | New          | Operational cost           | Commence 2023                             | WYP<br>WYSR                  |
| <b>BEH2</b> | West Yorkshire Police, with the support of other partners where appropriate, will continue to address the issue of road death and injury resulting from people driving stolen vehicles and from hit and run crashes.  | Ongoing      | Staff cost                 | Ongoing                                   | WYP<br>LSRP                  |

| Action      | Deliverable   | Status       | Funding                                      | Timeframe            | Partners              |
|-------------|---|--------------|--|----------------------|-----------------------|
| <b>BEH3</b> | Work with partners including Public Health to develop a bespoke programme to support groups most at risk from dangerous driving offences, for example drug and alcohol addiction services.  | New          | Staff cost<br>External revenue grant funding | 2024/25              | Public Health<br>LSRP |
| <b>BEH4</b> | Work with health professionals and support organisations to identify appropriate measures to prevent deaths and injuries on our roads from self-harm and apply for grant funding to deliver interventions.  | New          | Staff cost<br>External revenue grant funding | 2023/24              | Public Health<br>LSRP |
| <b>BEH5</b> | Install technology to detect pedestrians and deploy support to prevent self-harm on the strategic road network.   | New          | NH cost                                      | 2022 then ongoing    | National Highways     |
| <b>SPD1</b> | Review sections of non-motorway roads currently signposted with the national speed limit and consider reducing this to a maximum of 50mph.  | New          | CRSTS  | 2023-24 then ongoing | LCC<br>WYSCP          |
| <b>SPD2</b> | Review speed limits on local roads and introduce interventions to support a reduced limit where appropriate.  | New approach | CRSTS  | 2023-24 then ongoing | LCC                   |
| <b>SPD3</b> | Investigate, record and respond to requests for: <ul style="list-style-type: none"> <li>reviews of speed limits</li> <li>sites for new safety cameras</li> <li>enforcement of local speeding issues</li> </ul>  | Current      | CRSTS  | Ongoing              | LCC<br>WYSCP          |
| <b>SPD4</b> | Identify, assess and submit applications for approval by the West Yorkshire Casualty Prevention Partnership for: <ul style="list-style-type: none"> <li>sites for new safety cameras</li> <li>new locations for mobile speed cameras</li> <li>average speed camera sites</li> </ul> | Current      | CRSTS  | Ongoing              | LCC<br>WYSCP          |
| <b>SPD5</b> | Complete the installation of 20mph speed limits on all residential streets in Leeds.  | Current      | CRSTS  | 2023                 | LCC                   |
| <b>SPD6</b> | Install speed reduction measures to reduce mean speeds at 20mph sites.  | Current      | CRSTS  | Ongoing              | LCC                   |
| <b>SPD7</b> | Investigate participating in the National Community Speedwatch programme and deliver through local Neighbourhood Police Teams if supported.   | New          | CRSTS  | 2023                 | WYP<br>LCC            |

| Action      | Deliverable   | Status       | Funding                             | Timeframe                  | Partners     |
|-------------|---|--------------|-------------------------------------|----------------------------|--------------|
| <b>SPD8</b> | Identify, consider and implement new solutions to increase speed compliance and build partnerships with experts in this field.  | Ongoing      | Grant funding<br>CRSTS              | Ongoing                    | LSRP         |
| <b>RDS1</b> | Maximise crossing times for pedestrians, horse riders and cyclists at all new and refurbished signals and at 5% of existing crossings each year.  | New approach | CRSTS                               | Ongoing                    | LCC          |
| <b>RDS2</b> | Implement advanced stop lines where practical during all refurbishment, maintenance and other works.  | New approach | Maintenance<br>CRSTS                | Ongoing                    | LCC          |
| <b>RDS3</b> | Research the effectiveness of VMS messaging in partnership with Leeds Universities and investigate use of other roadside advertising for road safety messages.                            | New          | Revenue                             | FY2023/24                  | LCC          |
| <b>RDS4</b> | Apply for and use powers under Part 6 of the Traffic Management Act 2004.   | New          | CRSTS                               | Expected 2023              | LCC<br>DfT   |
| <b>RDS5</b> | Identify sites for sensor technology to detect near misses and red-light running.   | New          | CRSTS<br>WYSRP                      | 2023 then ongoing          | LCC<br>WYSRP |
| <b>RDS6</b> | Implement the recommendations arising from the government's Pavement Parking consultation (November 2020) when available.   | New          | CRSTS                               | Expected 2023 then ongoing | LCC          |
| <b>RDS7</b> | Evaluate the 'motorcycles in bus lanes' trial and expand if appropriate.  | Trial        | CRSTS                               | 2023 then ongoing          | LCC          |
| <b>VEH1</b> | Deliver and report on the vehicle safety enforcement programme and compliance checks on the strategic road network.   | New approach | Staff cost                          | Ongoing                    | NH<br>WYP    |
| <b>VEH2</b> | Participate in available trials of new technology that promotes safe driving, protects occupants inside the vehicle and reduces the severity of impact on road-users outside the vehicle. | New          | Staff cost<br>Revenue/grant funding | Ongoing                    | LCC<br>WYP   |
| <b>VEH3</b> | Work with WYCA to consider the introduction of a bus safety standard to ensure that the safest buses are driven throughout the district and to reduce casualties on PSVs.                 | New          | Staff cost                          | 2023                       | LCC<br>WYCA  |

| Action      | Deliverable   | Status | Funding      | Timeframe            | Partners                 |
|-------------|---|--------|--------------|----------------------|--------------------------|
| <b>VEH4</b> | Identify current levels of speed compliance in council and contractor vehicles and <ul style="list-style-type: none"> <li>investigate costs of introducing telematics and dashcams and implement as appropriate.</li> <li>trial technology to ensure compliance with speed limits.</li> </ul> | New    | Revenue cost | FY 2024/25           | LCC                      |
| <b>PCR1</b> | Design a process to collate all recommendations from post-collision investigation reports from WY Police, the Coroner, the Child Death Overview Panel and council's road safety officers.   | New    | Staff cost   | 2023/24 then ongoing | LCC                      |
| <b>PCR2</b> | In partnership with the Vision Zero Expert Panel, carry out a review of our approach to collision investigation to incorporate best practice learning by 2025.  | New    | Staff cost   | 2025                 | LCC<br>WYP               |
| <b>PCR3</b> | Work with the Coroner for Leeds to identify ways to share data quickly to reduce delays in the investigation.   | New    | Staff cost   | As required          | LSRP<br>Leeds<br>Coroner |



# Acronyms

|               |  |              |  |              |   |               |  |
|---------------|--|--------------|--|--------------|---|---------------|--|
| <b>ANPR</b>   | Automatic Number Plate Recognition           | <b>GDPR</b>  | General Data Protection Regulation   | <b>MAG</b>   | Motorcycle Action Group                             | <b>SCP</b>    | School crossing patrol                                 |
| <b>ASB</b>    | Anti-social Behaviour                        | <b>HART</b>  | Hazardous Area Response Team   | <b>MCET</b>  | Major Collisions Enquiry Team                       | <b>SID</b>    | Speed Indicator Device                                 |
| <b>ATN</b>    | Active-travel Neighbourhoods                 | <b>HGV</b>   | Heavy Goods Vehicle – goods vehicle with a gross vehicle weight of over 3.5 tonnes         | <b>NDORS</b> | National Driver Offender Retraining Scheme          | <b>SPARC</b>  | Supporting Police Action to Reduce Road Casualties     |
| <b>AUAG</b>   | Access User Ability Group                    | <b>ITB</b>   | Influencing Travel Behaviour   | <b>NPCC</b>  | National Police Chiefs Council                      | <b>SRN</b>    | Strategic Road Network                                 |
| <b>BASICS</b> | British Association for Immediate Care       | <b>ITS</b>   | Leeds Institute of Transport Studies   | <b>NPTs</b>  | Neighbourhood Policing Teams                        | <b>STORM</b>  | System for Tasking and Operational Resource Management |
| <b>CBT</b>    | Compulsory Basic Training (for PTW riders)   | <b>KSI</b>   | Killed or Seriously Injured  | <b>NRVS</b>  | National Road Victims Service                       | <b>SUDIC</b>  | Sudden Unexpected Death in Childhood                   |
| <b>CDOP</b>   | Child Death Overview Panel                   | <b>LASBT</b> | Leeds Anti-Social Behaviour Team   | <b>NYSRP</b> | North Yorkshire Safer Roads Partnership             | <b>TCF</b>    | Transforming Cities Fund                               |
| <b>CEL</b>    | Civic Enterprise Leeds                       | <b>LCC</b>   | Leeds City Council   | <b>PACTS</b> | Parliamentary Advisory Council for Transport Safety | <b>TPHL</b>   | Taxi and Private Hire Licensing                        |
| <b>CLOCS</b>  | Construction Logistics and Community Safety  | <b>LCWIP</b> | Local Cycling and Walking Infrastructure Plan  | <b>PCSO</b>  | Police Community Support Officer                    | <b>VMS</b>    | Variable Message Sign                                  |
| <b>CPS</b>    | Crown Prosecution Service                    | <b>LGV</b>   | Light Goods Vehicle – a commercial motor vehicle with a gross weight of 3.5 tonnes or less | <b>PFD</b>   | Preventing Future Death (report)                    | <b>VRU</b>    | Vulnerable road user                                   |
| <b>CRaSH</b>  | Collision Reporting and Sharing System       | <b>LPTIP</b> | Leeds Public Transport Investment Programme  | <b>PSV</b>   | Public service vehicle                              | <b>WYCA</b>   | West Yorkshire Combined Authority                      |
| <b>CRSTS</b>  | City Region Sustainable Transport Settlement | <b>LTN</b>   | Low Traffic Neighbourhoods   | <b>PTW</b>   | Powered Two Wheelers                                | <b>WYFRS</b>  | West Yorkshire Fire and Rescue Service                 |
| <b>DfT</b>    | Department for Transport                     | <b>LTP</b>   | Local Transport Plan   | <b>RoSPA</b> | Royal Society for the Prevention of Accidents       | <b>WYP</b>    | West Yorkshire Police                                  |
| <b>DVSA</b>   | Driver and Vehicle Standards Agency          | <b>LSRP</b>  | Leeds Safe Roads Partnership   | <b>RPU</b>   | Roads Policing Unit                                 | <b>WYSR/P</b> | West Yorkshire Safer Roads / Partnership               |
| <b>FORS</b>   | Fleet Operator Recognition Scheme            |              |  | <b>RTC</b>   | Road Traffic Collision                              | <b>YAS</b>    | Yorkshire Ambulance Service NHS Trust                  |
|               |  |              |  | <b>SCARD</b> | Support and Care After Road Death and Injury        |               |  |

Contact: [visionzero@leeds.gov.uk](mailto:visionzero@leeds.gov.uk)  
Visit us at: [Leeds.gov.uk/visionzero](https://Leeds.gov.uk/visionzero)

September 2022 V1

